

Cumbria



Annual Report 2010-11



Intro

Protecting people in Cumbria from sexual and violent offenders

Welcome to the 2011 annual report on Cumbria's Multi-Agency Public Protection Arrangements (MAPPA).

Now in its tenth year, MAPPA continues to provide a framework for managing the risks to the public presented by sexual and violent offenders.

The number of sexual and violent crimes committed represent a small proportion of the total recorded crime in Cumbria, but for the victims and their families they inevitably cause a great deal of fear and concern.

It is with this in mind that protecting the public from offenders who carry out these crimes, and meeting the needs of victims, remain high priorities in Cumbria for the Police, Probation and Prison Services.

Public protection continues to receive high profile coverage nationally and remains a challenging issue for Cumbria MAPPA. We accept that the public expect us to do everything within our powers to reduce the risks presented by sexual and violent offenders, whilst at the same time recognising that we must make the most efficient use of our finite resources.

By embracing joint working within MAPPA we can communicate more effectively, reduce duplication and

ensure a strong corporate response. No single agency can tackle these challenges alone and it is vitally important that agencies continue to support and inform the MAPPA process. This way, together, we believe we are able to offer the best protection for the public of Cumbria.

Last year saw significant progress made in public protection in Cumbria with a reviewed approach and significant investment into the way MAPPA is managed. This year has seen consolidation of the progress made in 2010 with a resulting positive impact on the way our most dangerous offenders are managed and the public are protected.

The working arrangements with partners in Cumbria make a vital difference to the success of MAPPA. This continues to strengthen, and Cumbria is seeking to produce a shared vision and performance framework in 2011/12.

This annual report reflects the contributions made by all of the agencies involved in MAPPA across Cumbria, and sets out our commitment to you, to continue to develop strong partnerships and explore new ways of working to face the challenges of protecting the public from serious offenders.

We hope you will find the report informative and that it helps answer some key questions about community safety and public protection arrangements in Cumbria.

What is MAPPA?

MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focused upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: www.justice.gov.uk

MAPPA Statistics

MAPPA-eligible offenders on 31 March 2011				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	316	101	Not applicable	417
Level 2	5	0	3	8
Level 3	0	2	0	2
Total	321	103	3	427

MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	24	12	18	54
Level 3	7	3	1	11
Total	31	15	19	65

RSOs cautioned or convicted for breach of notification requirements	6
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Restrictive orders for Category 1 offenders	
SOPOs, NOs & FTOs imposed by the courts	
SOPOs	29
NOs	0
FTOs	0

Level 2 and 3 offenders returned to custody				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Breach of licence				
Level 2	2	3	1	6
Level 3	2	1	0	3
Total	4	4	1	9
Breach of SOPO				
Level 2	0	0	0	0
Level 3	0	0	0	0
Total	0	0	0	0

Explanation commentary on statistical tables

MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2011 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2010 to 31 March 2011.

(a) MAPPA-eligible offenders – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (94% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

(b) Registered Sexual Offenders (RSOs) – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

(c) Violent Offenders – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

(d) Other Dangerous Offenders – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

(e) Breach of licence – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

(f) Sexual Offences Prevention Order (SOPO) – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

(g) Notification Order – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

(h) Foreign Travel Orders – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

MAPPA in Cumbria

Cumbria MAPPA Key Objectives

MAPPA's Key objectives in Cumbria are as follows:

- To ensure that ViSOR (the Violent and Sexual Offenders Register) is used to inform MAPPA best practice.
- To improve the contribution to MAPPA by the Prison Service.
- To improve information sharing between Job Centre Plus and MAPPA.
- The MAPPA Document Set will be used to assist in the management of MAPPA Offenders.
- To monitor the performance of MAPPA.
- To ensure Level 1 High Risk of Serious Harm offenders are managed appropriately.
- To promote the Communication Strategy for the MAPPA SMB, the Responsible Authority, Duty to co-operate agencies, the Public and Lay Advisers.
- To maintain communication with the Cumbria MAPPA Lay Advisers.
- To ensure that the Police Public Protection staff are trained to have sufficient knowledge of Risk Assessment and Risk Management once the National Risk Training seminar is designed.
- To ensure that MAPPA Practitioners and Offender Managers from the Police and the Probation Trust receive sufficient support and training to carry out their role in MAPPA.
- To ensure that the MAPPA e-learning package is used to assist in developing MAPPA learning once the national package is available.

Who is in Cumbria MAPPA?

Within Cumbria, the responsibility for chairing the MAPPA Strategic Management Board (SMB) is shared between the three Responsible Authorities (RA's).

The current MAPPA SMB Chair is an Assistant Chief Executive Officer from Cumbria Probation Trust.

In 2010/11 the Cumbria SMB recruited a second Lay member who is able to further ensure that the public's view is represented on the Strategic Management Board. The following agencies are represented on the Cumbria MAPPA SMB:

- Cumbria Constabulary
- Cumbria Probation Trust
- Haverigg Prison/National Offender Management Service (NOMS) Northwest
- Cumbria Children's Services
- NSPCC
- Mental Health Services
- Lay Advisers
- NHS Cumbria
- Cumbria Adult & Cultural Services
- Cumbria Youth Offending Service
- Cumbria Local Safeguarding Children's Board
- Cumbria Partnership NHS Foundation Trust
- Carlisle City Council Housing
- Electronic Monitoring – G4S
- CASS (Cumbria Action for Social Support)
- Jobcentre Plus

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